

City of Escondido Parklet Program Guidelines

April 19, 2023

I. Introduction

The City of Escondido has developed a Parklet Program that allows for parklet installations in specific areas within the downtown area of the City. Generally, a parklet is defined as a temporary conversion of on-street parking spaces into an outdoor space that may be used as a café, dining area, public gathering space, or some other active use that becomes an extension of the sidewalk and streetscape. Alternatively, a parklet may also consist of a "sidewalk bypass" to expand active outdoor spaces to the edge of the curb and to use the parklet space in the former parking lane as a sidewalk bypass. This Parklet Program replaces the temporary provisions for parklets established through the uncodified urgency Ordinance No. 2020-23. Any Special Temporary Use Permits granted under the previous provisions may remain in effect until the permits expire due to time or the commencement of construction work on Grand Avenue. Renewals of a Special Temporary Use Permit for an existing parklet shall be processed as an encroachment permit under the new Parklet Program. New parklets shall meet the requirements of the new Parklet Program.

These Parklet Program Guidelines outline the requirements for parklet installations. Due to the unique circumstances of each proposed parklet location, these are guidelines and specific elements may not be required in all cases. Similarly, there may be instances where City staff requires additional design elements not covered in these guidelines. The City of Escondido will review the parklet permit applications and will only approve parklets that are able to meet the design requirements and are determined by staff to meet traffic safety standards as established by the Municipal Code and the MUTCD guidelines.

All parklet installations, including those previously installed under a Special Temporary Use Permit, will require a <u>Parklet Encroachment Permit</u> from the City of Escondido as of July 1, 2023. Plans must be submitted by the business sponsor and permits must be issued by the City prior to any construction or modifications occurring. The parklets will be subject to <u>both</u> a one-time encroachment permit application fee, as well as an annual encroachment permit fee as defined in the Engineering <u>Fee Schedule</u>. And, an inspection fee from the Escondido Fire Department as defined in the <u>Escondido Fire Department Fee Inventory</u>. If a parklet installation includes additional work requiring a building permit, including but not limited to electrical or any roof coverings, a Building Permit application is required together with the applicable building permit and inspection fees.

II. Location and Setback Criteria

Parklets are generally allowed in the Historic Downtown District of the Escondido Downtown Specific Plan along the curbside on public streets where on- street parking spaces exist and where the posted speed limit is 25mph or less, except for Broadway between Grand Avenue and Valley Parkway where parklets may be allowed based on the criteria in this Parklet Program. Parklets are not allowed on Centre City Parkway, Escondido Boulevard, Valley Parkway, or 2nd Avenue.

Parklets can be considered where there are or would be space(s) for on-street parallel, angled, or perpendicular parking. Parklets are not allowed in ADA/handicap parking spaces or red curb zones. Parklets proposed in loading zones will be considered on a case by case basis.

A. Location Criteria

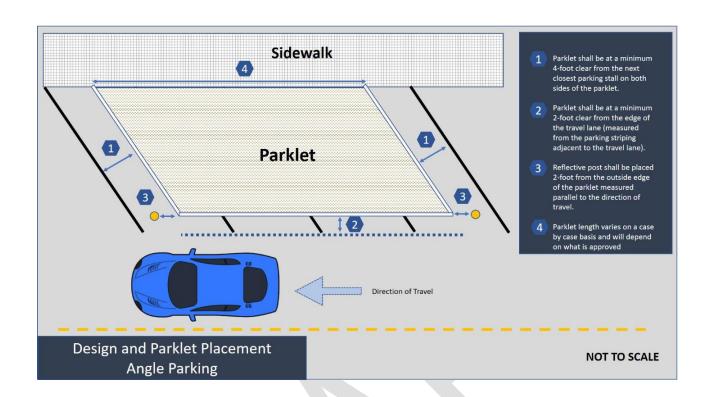
• Adjacency to Storefront - Parklets may only be installed along the frontage of the storefront that is applying for the parklet. Parklets are not allowed to use the frontage of adjacent

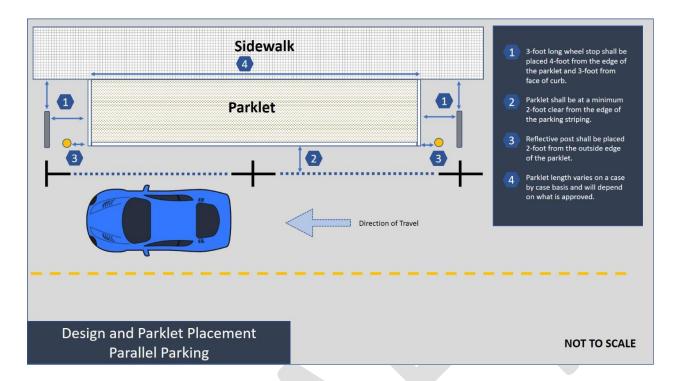
storefronts to expand their territory. However, minor encroachments on adjacent storefront frontages may be allowed depending on the dimensions of the parking stalls being used for the parklet installation. Parklets shared with adjacent businesses will be considered on a case-by-case basis. The shared parklet area cannot exceed the frontage for the combined businesses.

- Maximum Parking Stalls A maximum of two parallel parking spaces or four perpendicular or angled parking spaces shall be used for each parklet.
- Parallel parking spaces Parklets located in parallel parking spaces can be the length of one or two parallel parking spaces. A 4-foot inner buffer is required when adjacent to another parallel parking space or driveway. A 2-foot buffer is required when adjacent to motorcycle parking or a bicycle corral.
- Perpendicular and angled parking spaces Parklets located in perpendicular or angled parking spaces can utilize a maximum of two to four combined parking spaces. The edge of the parklet must be set back 4 feet from the adjacent parking space on either side.
- **Corner locations** Parklets located adjacent to intersection crosswalks shall provide 25-foot setbacks from the nearest crosswalk. Parklets that cannot meet these setback requirements may be considered on a case by case basis based on whether sight distance and safety can be maintained. In addition, storefronts located at corner locations may only have one parklet.
- Fronting driveways Parklets may be installed in front of a driveway if the applicant owns the property served by the driveway or obtains written permission from the property owner and access to the driveway has been properly blocked through bollards or curbing. If the driveway has been abandoned or no longer provides access to off-street parking, the driveway may be replaced with sidewalk as part of the conditions for the parklet project. Parklets may not obstruct entrances to City-owned parking facilities.

B. Parklet Setbacks

- Travel Lane Setback Parklets shall have a 2-foot minimum setback from the travel lane measured from the parking striping adjacent to the travel lane (see Design and Parklet Placement diagrams below for more information).
- **Side Setback** Parklets shall have a 4-foot minimum side setback to the nearest parking space (see Design and Parklet Placement diagrams below for more information).





C. Other Location Criteria

- Utilities Parklets may not be constructed over or obstruct utility access panels, manhole covers, stormwater inlets, or fire hydrants. A minimum clearance of 8 feet from stormwater inlets and manhole covers will be required to allow for maintenance access. Parklets proposed under overhead utility lines will be required to meet the minimum distance requirements as established by the CPUC. Parklets near the outlet of a sidewalk underdrain will be evaluated on a case-by-case basis and will be required to ensure the outlet is functional and flowing. Be sure to take a thorough inventory of utility access covers in your proposed parklet area by checking under parked cars. Parklet sponsors must provide for access to any City or public utility company that may have underground conduits beneath the constructed parklet. Access to utilities may require that a parklet sponsor temporarily remove all or a portion of the constructed parklet. Parklet sponsors are responsible for the cost of re-installing and restoring any damage to the parklet.
- Bike Lanes Parklets cannot obstruct a bicycle lane or path.
- Parklet Width Parklets must stay within the designated parking stall area.
- Fire Hydrants Fire Hydrants shall not be blocked. A 15-foot clearance from the hydrant along the curb shall be maintained. A 5-foot buffer around the hydrant on all sides should also be maintained.
- **Fire Department Connections (FDCs)** To maintain access to FDCs, 5-foot wide openings should be provided between every two adjacent parklets (and no more than 75-feet apart). A 5-foot buffer around FDCs on all sides should also be maintained.

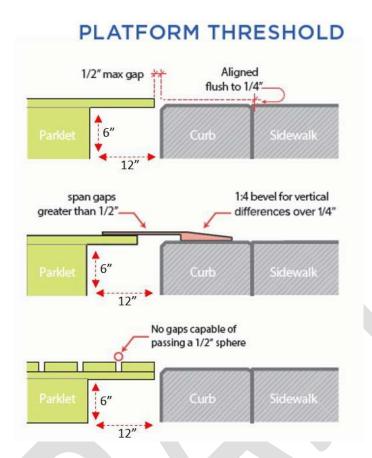
III. Parklet Design Elements

Parklets generally consist of the following key elements that are further defined and detailed in this section:

- A) **Platform** that allows the parklet to serve as an extension of the sidewalks, such that a wheelchair can access the user space.
- B) **Railings or enclosures** that demarcate the exterior of the parklet from the street and surrounding parking spaces.
- C) **Traffic safety protections** to reduce the potential for auto-related damage.
- D) Furnishings and fixtures.

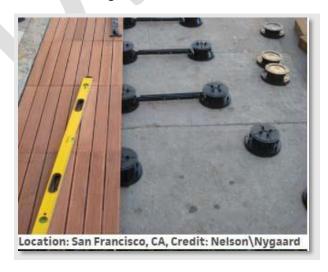
A. Platform Design Criteria

- Materials Platforms must be constructed from durable materials that can withstand wear and
 tear of elements. Pouring concrete for parklet platforms is not allowed. You may use concrete
 pavers on a platform structure instead. Surface materials must be textured or treated with a
 non-skid coating to ensure a safe, stable, firm, and slip resistant walking surface. Loose
 particles, such as sand or loose stone, are not permitted. Parklet platforms must be designed
 to support live loading of 100-lbs per square foot.
- Maintenance access Parklets must be designed to provide access under the platform to allow for maintenance (i.e. repairs or clearing debris). If the platform base is not a solid mass, access can be provided through access panels, removable pavers, or other means.
- **Platform Threshold** The platform threshold must be flush and even with sidewalk and must not leave a gap greater than 1/2 inch, nor a vertical separation greater than 1/4 inch.
- Drainage Platforms should allow for curbside drainage flow along the entire length of the
 proposed platform. Openings at either end of the parklet may be covered with screens to
 prevent debris buildup beneath the platform and in the gutter. It is the responsibility of the
 parklet permittee to clean the cover or screen to prevent any backup of storm water. All
 parklets must provide access through the parklet platform or threshold to the gutter adjacent
 to the curb.
- Bolting Not Allowed At no time may structures be bolted or affixed in any way to the roadway
 or any structure (including but not limited to: buildings, fire hydrants, street trees, streetlight,
 parking meters, or traffic poles, etc.). An exception to this is that wheel stops for traffic
 protection must be bolted to the roadway as described in the Traffic Protection section of these
 Guidelines.



Source: San Francisco Parklet Manual. Clear gutter space may vary based on adjacent curb height.

• **Sub-structure** - Designs for the sub-structure of a parklet vary and depend on the slope of the street and overall design for the structure. The sub-structure must accommodate the crown of the road and provide a level surface for the parklet. "Bison pedestals" (pictured below) spaced under the surface and of different heights are a common application. Another method is to provide steel sub-structure and angled beams.



- ADA Accessibility All accessibility elements of the proposed platform shall be designed, constructed and/or conform to the applicable provisions, rules, regulations and guidelines of the California Building Code and Americans with Disabilities Act. Any features or amenities provided in the parklet shall be accessible and on an accessible path.
 - Accessible Platform Surface: The portion of the parklet platform connected by the
 accessible path of travel to the wheelchair turning space and wheelchair resting
 space must be level with the sidewalk. The accessible platform surface maximum
 cross slope (perpendicular to the sidewalk or curb) and running slope (parallel to
 the curb) cannot exceed 2%.
 - Accessible entry: Shall be a minimum of 48 inches wide. Any gates or doors shall comply with 11B-404 of the California Building Code.
 - Accessible path of travel: It must connect the sidewalk to the accessible entry, platform surface, wheelchair turning space and wheelchair resting space. The accessible path of travel shall be free of protruding objects pursuant to Section 11B-307 of the California Building Code.
 - Wheelchair turning space: Shall be 60 inches in diameter and located entirely within the platform; a 12-inch maximum overlap on the curb and sidewalk is acceptable.
 - Wheelchair landing: A 30- by 48-inch clear floor area. It's permitted to overlap with the Wheelchair Turning Space by 24 inches maximum in any orientation.

B. Parklet Railings/Enclosures

The parklet railing/enclosure marks the boundary between the parklet and the street or sidewalk. It should serve as a safe edge while also being visually appealing, permeable, and inviting. The following standards and guidelines should inform your design.

- Stable and sturdy enough not to fall over or be pushed over (must withstand 250-lbs of sideforce and 50-lbs of point load at any location).
- Edge Buffers: the parklet should have a continuous edge as a buffer from the street. This can take the form of planters, railing, cabling, or some other appropriate enclosure and shall act as a warning curb per Section 11B-303.5 of the California Building Code.
- Concrete Barriers ("k-rails") or planters of at least 1,000-lbs are required adjacent to the parklet location. A 5-foot concrete barrier shall be placed at the leading edge of the parklet structure relative to the direction of travel at a 45-degree angle. The edges of the k-rail should be tied into the structure. The concrete barrier shall be covered with wood or other appropriate treatment so that the appearance of the barrier is consistent with the railing or barrier utilized on the remaining sides of the parklet structure. Alternate barrier techniques, such as an L-shaped planter, may be approved provided traffic safety and visibility are not compromised.
- Openings in rails must prevent passage of 4-inch sphere.
- Height: The height should not exceed 36 inches from the parklet platform floor to the top of the railing.

- Visibility: The enclosure should not block the view of conflicting movements of traffic, including pedestrian traffic, nor block the view of traffic control devices such as traffic signs, traffic signals, and other traffic warning devices.
- All railings/enclosures must have retro-reflective reflectors or retro-reflective tape on the corners of the parklet facing the travel lane such that they are visible by vehicle traffic at night.

C. Traffic Protections

Parklets are required to provide the traffic protections outlined in this section of the guidelines.

Wheel Stops -- To help protect against moving traffic and parking cars, parklets must be
buffered using a wheel stop at a distance of 4-foot from the parklet and 3-foot from the face of
curb (see Design and Parklet Placement diagrams on Page 3 and 4 for additional detail).
Applicants are required to repair any damages to the roadway caused by the installation of the
parklet or wheel stops if later removed. Any repairs shall be performed under a separate
encroachment permit and in accordance with applicable City standards for roadway
construction.

Wheel stops may be purchased from any vendor but must meet these specifications:

- o 3 feet long
- Black rubber with yellow stripes
- o Mounted with lag bolts and anchors or steel spikes per specifications or approved equal.
- o Installed 4 feet from outside ends of Parklet which occupies parallel parking spaces
- Installed 3 feet from the curb
- Posts or Bollards -- Parklets shall have vertical elements that make them visible to traffic, such
 as flexible posts or bollards with retroreflective tape. One possible measure are 'safehits'
 posts (as shown in the picture below). These vertical elements shall be placed 2 feet from the
 edge of the parklet on both sides of the parklet not adjacent to the travel lane. Structural
 bollards may be required if deemed necessary by the City.



• Travel Lane Clearance -- Parklets shall provide a minimum 2-foot clearance from the edge of the travel lane (measured from the parking striping adjacent to the travel lane) to provide separation from traffic. In areas with unmarked parallel parking spaces, the outside edge of the travel lane should be 7-feet from the curb and shall preserve a 14-foot travel lane from

the centerline stripe.

D. Furnishings and Fixtures

All furnishings and fixtures must be designed to withstand exposure to sun and weather.

- Portable Heaters –Space heaters are permitted if they are an outdoor approved type, are
 located in accordance with the manufacturer's recommendations, and are located at least 2 feet
 from the edge of any umbrella canvas, any foliage, or any other flammable object or material or
 a greater distance as per manufacture specifications. Heaters are not allowed under umbrellas
 but can be placed near them if clearances are maintained.
- **Umbrellas** Umbrellas shall be fire-retardant, pressure-treated or manufactured of fire-resistant material. No portion of an umbrella shall be less than 80 inches above the parklet platform. Umbrellas shall be one color and shall be properly anchored with permanent bases.
- Electrical connections All wiring and electrical cords must be exterior rated, GFCI protected, and UL listed. Cords must not create tripping hazards on the sidewalk. The use of adapters is prohibited. Businesses are not allowed to tap into existing City electrical connections such as twinkle light outlets or streetlight poles. Generators are not allowed in association with parklets.
- Lighting Lighting is encouraged. Solar powered lighting is strongly encouraged. Lighting shall
 not be directed towards the roadway to unintentionally cause glare for vehicles. Light strings
 must be hung to allow for a minimum clearance of 10 feet above the sidewalk and the platform
 of the parklet and will require a separate Building Permit.
- **Signage** Signs are allowed, provided the sign area does not exceed 2 square feet. Illuminated signage is not allowed. No more than one sign may be allowed for the parklet structure. Sign copy is limited to business identification, except that if the parklet is meant to serve the general public, signage should reflect such. If the parklet is meant to serve as restaurant seating, signage should correlate in design with the signage on the primary building. Any allowable signage shall be placed on the parklet railing or barrier, and shall not extend above the top of the railing or barrier.
- **Discouraged Design Elements** The following design elements are discouraged: pop-up tents; shade sails or other roof structures; outdoor carpeting or faux lawn products; lattice (wood or plastic); plastic or vinyl fences, trellis, or furniture; picket fencing; plexiglass; above grade cords; and/or extension cords. Pressure treated wood and plywood shall be limited to use as part of a framing system and shall not be a visible design element.

IV. Operational Standards

- **Private Control** Parklets will be considered private space under the control of the permit holder. The permit holder is responsible for securing the parklet and any fixtures and furnishings contained within it during hours when the associated business is not in operation.
- **No Outdoor Food Preparation** Outdoor food preparation is not permitted. No heating, cooking or open flames are permitted in a parklet. Hotpots, barbecues or other heating of food in the public right of way are not allowed.
- No Open Flames Candles and open flames are not allowed on the parklets.

- Alcohol Service Restaurants and food establishments licensed by the State of California will be
 permitted to sell and allow on-premise consumption of alcoholic beverages. Alcohol service is
 only allowed under full-service conditions and alcoholic beverages consumed in parklets are not
 allowed to be provided in to-go containers. Establishments that serve alcoholic beverages in the
 parklet area shall be required to meet all requirements of the Alcoholic Beverage Control Board
 and any other federal, state, or local laws and regulations governing the sale and consumption
 of alcoholic beverages.
- Site Maintenance Parklets, and the road and sidewalk surrounding them, shall be maintained free of litter, refuse and debris. The area shall be scrubbed and mopped to remove any food or drink stains on a daily basis by the permittee. Such cleaning shall be in accordance with the City's Jurisdictional Runoff Management Program, which prohibits any discharge other than rain water into the storm water drainage system.
- ADA Compliance Parklet seating areas must comply with all requirements of the Americans with Disabilities Act (ADA) and provide sufficient clearance and walkway space to allow safe access and egress.
- **Hours of Operation** The parklet shall adhere to the same approved hours of operation as the associated business.
- **Safety Inspections** The City will be making periodic safety inspections and reserves the right to require adjustments or removal of any elements, if deemed unsafe.

V. Permit Requirements

A. Permit Submittal Requirements

A Parklet Encroachment Permit is required for all parklet installations. Permit applications must be submitted prior to the construction of any new parklet or the modification of any parklet permitted under a Special Temporary Use Permit.

The following submittals are required:

- Plan sets are required. It is recommended that plans are prepared by a design professional, such as an architect or engineer. The submitted plans should show the proposed layout of the parklet including:
 - The parklet location (business frontage, site address, parking space number, etc.)
 - O Dimensions of parking stalls, parklet structure including platform, railings, stormwater access, and traffic travel lanes in immediate area and in the proposed parklet.
 - Traffic protection measures and dimensions of the setbacks from adjacent parking spaces and adjacent traffic lane.
 - Location of any adjacent public utilities in the street including curb drains, manhole covers, water shut-off valves, sidewalk utility boxes, streetlight poles, parking meters, gutter drains, fire hydrants, parking meters, and etc.
 - Plans must demonstrate ADA accessibility and show dimensions of required clearances
 - Framing plan showing the deck or platform framing adequate to support live loading

of 100-lbs per square foot and a railing or enclosure adequate to resist 250-lbs of side force and 50-lbs of point load at any location

- Portability of the structure, if access by the city is required
- Traffic control plans to construct the parklet, as necessary
- Materials palette Use color photo samples to demonstrate:
 - o Materials and plants to be used on platform
 - Railing materials
 - Platform materials
- A valid City of Escondido Business License
- Evidence of current insurance coverage that includes the outdoor dining area as a part
 of the insured premise on a Certificate of Liability Insurance and Endorsements listing
 the City as additionally insured to meet City standards
- Installation by a licensed contractor with insurance meeting City standards

B. Failure to Maintain

Parklet sponsors who fail to properly and sufficiently maintain the visual appearance, cleanliness, safety, and accessibility of their parklet and the surrounding area may be subject to violations and fines. If maintenance issues are not resolved, the parklet becomes an attractive nuisance, or the City needs the area for other purposes, the City may revoke the encroachment permit and parklet sponsors may be required by the City to remove the parklet at their own expense.

C. Utility Maintenance and Public Safety Emergencies

Because parklets may sit atop buried utilities, there may be instances where your parklet will need to be removed to access a utility beneath it. In the event of necessary utility maintenance or the unlikely event of a utility failure such as a gas leak or water main break that threatens public safety, the City or utility owner may remove parklets with little or no notice. Parklet sponsors are responsible for the cost of re-installing and restoring any damage to the parklet. Owners are therefore advised to design some level of portability into the structure.

D. Parklet Removal

If for some reason the parklet sponsor decides they no longer wants to maintain a parklet, the parklet sponsor is responsible for notifying the City and removing it at the parklet sponsors' own expense. Immediately upon removal the parklet area shall be cleaned and restored to its previous condition to the satisfaction of the City.

For More Information:

For questions or additional information regarding these Parklet Program Guidelines or the Parklet Encroachment Permit application, please contact:

Jennifer Schoeneck, Deputy Director of
Economic Development
jschoeneck@escondido.org
(760) 839-4587

Or

Andrew Firestine, Director of Development Services, <u>afirestine@escondido.org</u> (760) 839-4556